

Moorpark City Council Agenda Report

TO: The Honorable City Council

FROM: Yugal K. Lall, City Engineer / Public Works Director 

BY: Ken Gilbert, Public Works Consultant

DATE: April 27, 2006 (Council Meeting 05-03-06)

SUBJECT: Consider Approval of the Seven-Year Capital Improvement Program (CIP) for Streets and Roads for FY 2005/06 – FY 2011/12

OVERVIEW

In March of 2005, the City Council approved the City's first Capital Improvement Program (CIP) for Streets and Roads. Each year staff will be revising and updating the CIP to delete completed projects, add new projects and otherwise revise and update the descriptions, cost estimates and funding sources set forth in the document. This presents for approval, the first update of that program, for the period beginning with FY 2005/06 and ending with FY 2011/12.

DISCUSSION

A. Final Draft Document

A copy of the final draft of the subject CIP has been distributed to the City Council under separate cover.

B. Changes from Last Year

1. **Completed Projects:** Some of the projects listed in last year's CIP have been completed and, removed from the subject program and added to Appendix I: List of Completed Projects. The projects added to that list are the 2004 and 2005 projects listed on pages 12 and 13 of that Appendix.
2. **Added Projects:** The subject program includes some new projects not listed in last year's CIP a list of those new projects is as follows:

Code	Description	Page
124	Lighted Crosswalk: Moorpark Avenue/Second Street	B-25
125	Curb Radii Modification	B-26
308	Misc. Traffic Signal Improvements	B-45
410	Princeton Ave Median Modification at Campus Park Dr	B-57
506	Misc. Drainage Improvements	B-65
507	Arroyo Simi Channel Improvements	B-66
508	Happy Camp Canyon Improvements	B-67

C. General Description / Purpose

The subject CIP sets forth a list of planned municipal improvement projects for City streets and related improvements. Proposed improvements for parks, buildings and facilities are not included. Also, costs for general public works maintenance programs (i.e. street marking, striping, regulatory signs, tree trimming, etc.) are not included in this program as this type of Public Works Operations and Maintenance expense is set forth in the annual Departmental Operating Budget.

The purpose and focus of the City's CIP is to provide the City Council with a tool for planning and programming major public works capital improvement projects over the next several years.

D. Seven-Year Program / Congestion Management Program

The subject CIP provides for the planning and programming of projects over a seven-year period. In this way the CIP has been made compatible with the Ventura County Transportation Commission's (VCTC) Congestion Management Program (CMP). The CMP requires a seven-year projection of projects which might enhance the traffic capacity on any street on the CMP Roadway Network. A map of the CMP network and a chart listing the projects on that network, are set forth in Section D of the CIP.

E. Priorities and Planning

The funding year shown for each project listed in the CIP is an indication of its relative priority. Should the City Council wish to revise or amend the project priorities, as reflected by the funding year recommendations set forth in the subject draft document, it may approve the document subsequent to directing that specific changes be made to funding year(s) for those projects of concern. If such action is taken, the City Council minute action will be attached to the CIP as an addendum. An alternative to such an action would be direction to staff that the next annual

update of the CIP include or address certain priority concerns of the City Council.

F. Fiscal Year 05/06

The first year of the subject CIP is FY 2005/06. The funding amounts and sources cited in the CIP for FY 2005/06 are consistent with the adopted FY 2005/06 Budget, revised to reflect actual FY 2004/05 carryover appropriations.

G. GASB-34

City staff monitors and maintains an Infrastructure Valuation Program consistent with the requirements of the Government Accounting Standards Board Statement No. 34 (GASB-34). The initial analysis which established the valuation of the City's infrastructure, inventoried, quantified, categorized and valued (replacement cost estimate) all of the City's capital assets. The current updated valuation amount for the City's infrastructure assets, is over \$222 million, with "street-related" improvements valued at over \$67 million.

That program also found that the annual depreciation rate for the City's existing "street-related" infrastructure is over \$1 million. Implied in that finding is a need to spend \$1 million per year on the City's existing street systems, just to keep them "maintained" at their current condition or value. A summary of the projects listed in the draft CIP, which prolong the life cycle of the existing infrastructure, is listed as follows:

<u>Project</u>	<u>Description</u>	<u>Total 7-Yr. Funding (\$)</u>	<u>Annual Average (\$)</u>
102	AC Overlays	3,000,000	428,571
201	Sidewalk Repair	210,000	30,000
		<u>3,210,000</u>	<u>458,571</u>

It should be noted that the above amount is less than one-half the amount recommended by the GASB-34 report.

H. Planning Commission Review

Section 65401 of the Government Code of the State of California requires the Planning Commission to review the City's Capital Improvement Program each year for the purpose of reporting to the City Council on the conformity of said document with the City's General Plan. On January 24, 2006, the subject draft CIP was presented to the Moorpark Planning Commission. The Commission adopted a Resolution finding the draft CIP to be in conformance with the Moorpark General Plan, with the following exception:

"The Circulation Element of the Moorpark General Plan designates Moorpark Avenue to be a two lane local collector. Project 113:

Moorpark Avenue Widening calls for the widening of Moorpark Avenue to more than two (2) lanes. Said project is, therefore, inconsistent with the provisions of the Circulation Element of the Moorpark General Plan.”

It should be noted that staff is working on a project to update and revise the City's Circulation Element. The changes anticipated include a different designation for Moorpark Avenue which will allow for more than two (2) lanes of traffic.

I. Annual Review: Transportation and Streets Committee

On March 6, 2006, the Transportation and Streets Committee (Councilmembers Harper and Millhouse) reviewed and discussed the subject draft CIP. The Committee made only one comment about the document. The Committee noted that, in light of the recent rejection of the North Park development, the City Council may want to consider one or more projects to make improvements at and near the intersection of Campus Park Drive and Collins Drive.

The staff recommendation is to adopt the CIP as is. That action presumes that, if in the near future the City Council directs staff to proceed with the development of other projects, then such would be added to the CIP at the next update. The traffic signal modification at Collins Drive/Campus Park Drive is included in the list of projects to be considered in the next CIP update, set forth in Section J of this report. The FY 2006/07 update is scheduled for November of 2006, subsequent to determination of the FY 2006/07 carryover budget amounts.

J. Future Projects

Some of the projects to be considered to be added in the next update include the following:

- Collins Drive / Campus Park Drive Traffic Signal Modifications
- Wicks Road AC Overlay.

K. Moorpark Redevelopment Agency

Projects identified in the CIP include projects proposed to be funded by the Moorpark Redevelopment Agency (MRA). Approval of those projects and necessary funding appropriations will be submitted to the MRA as needed.

L. Program Content

In addition to known projects planned to be constructed by either the City, the MRA or private developers, a number of projects have been included in the CIP in

order to fully address the needs described in certain infrastructure planning documents, noted as follows:

1. **Circulation Element:** All of the “future” arterial and collector streets identified in the Circulation Element of the Moorpark General Plan, have been included in the program;
2. **Master Drainage Study:** All of the “future” drains identified in the 1995 Master Drainage Study, have also been included in the program.

M. Program Format

The projects listed in the CIP are organized into five categories listed as follows:

- Streets (including underground utility projects);
- Trails and Walkways;
- Traffic Signals;
- Medians and Parkways; and
- Storm Drains.

In the introduction there is a total program cost summary broken down into these 5 categories of projects.

N. Program Cost Estimate

Section A of the CIP provides a general introduction to the program and includes a listing of the total program cost estimate (exceeding \$71 million), summarized as follows:

<u>Section</u>	<u>Estimated Program Cost (\$)</u>
100 Streets	47,835,269
200 Trails / Walkways	2,903,320
300 Traffic Signals	986,106
400 Medians & Parkways	3,532,822
500 Storm Drains	16,345,000
Total	<u>71,602,517</u>

O. Project Descriptions

Section B of the CIP sets forth a “Project Description” page for each project. The information provided on each Project Description page includes estimated project costs, recommended funding year and recommended funding sources.

It should be noted that there has been no detailed preliminary engineering performed for most of the projects listed. The cost estimates are, therefore, very preliminary in nature and will be subject to change as the full scope and requirements of each project are developed.

P. Program Expenditure Summary

Section C of the CIP sets forth a table listing all projects in the CIP along with total estimated project costs for each fiscal year of the program.

Q. Past Projects

In order to document past projects, Appendix 'I' of the CIP lists all known major capital improvement projects (for Streets and Roads) constructed since the City's incorporation in 1983.

R. Funding Sources: Definitions

Attached as Appendix 'II' is a listing of the major funding sources for the program, along with a description for each.

S. Conclusion

The subject CIP is designed to serve many purposes.

- It is a budget planning document.
- It is a funding source reference.
- It is a plan for the future improvement of the City.
- It is a list of infrastructure needs.
- It sets forth the scope and estimated cost of specific projects.
- It is a tool for prioritizing and scheduling capital improvement projects.
- It provides a list of projects already completed.
- It documents compliance with requirements of the Congestion Management Program.
- But most of all, it is a "hands-on" working reference document to identify, define and describe future planned capital improvement projects.

STAFF RECOMMENDATION

Approve the FY 2005/06 – FY 2011/12 Capital Improvement Program for Streets and Roads.

FY2005/06-FY2011/12 Capital Improvement Program
May 3, 2006
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Exhibit 1: CIP

The draft Capital Improvement Program for FY 2005/06 – FY 2011/12 has been distributed under separate cover.